

**Jefferson County Emergency  
Communications Authority**

**Financial Statements**  
with Independent Auditor's Report

**December 31, 2023**



**Jefferson County Emergency  
Communications Authority**

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December 31, 2023

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COMPANY**  
Strategic <sup>PC</sup>  
Business Advisors

## Independent Auditor's Report

Board of Directors  
Jefferson County Emergency Communications Authority  
Lakewood, Colorado

### Report on the Audit of the Financial Statements

#### ***Opinion***

We have audited the financial statements of the Jefferson County Emergency Communications Authority (the Authority) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Authority as of December 31, 2023, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent from the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplementary information described in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information described in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information described in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Hick & Company, PC*

Englewood, Colorado  
July 30, 2024



# Jefferson County Emergency Communications Authority

## Management's Discussion and Analysis

December 31, 2023

### Introduction

This management discussion and analysis (this "MD&A") is designed to provide an overview of the financial activities of the Jefferson County Emergency Communications Authority ("JCECA") for the fiscal year ended December 31, 2023. The MD&A should be read in conjunction with JCECA's financial statements.

### Financial Highlights

- Total assets of JCECA at the close of 2023 were \$10,753,428. The assets included \$2,947,210 in cash.
- Net Capital Assets in 2023 were \$5,845,137. This is an increase of \$696,479 over 2022 due to fiber optic network expansion. The Jefferson County Public Safety Fiber Optic Network (J-FON) owned and operated by JCECA is predominant component of the Capital Assets.
- Total Operating Revenue for 2023 was \$13,749,451. The source of this revenue is from the emergency telephone charge authorized under C.R.S. § 29-11-202 (the "ETC") and the prepaid wireless E9-1-1 charge authorized under C.R.S. § 29-11-102.5 and from PUC Statewide 9-1-1 Trust reimbursements for costs associated with ESInet operation.
- Total budgeted expenses for 2023 were \$16,958,858. Actual expenses were \$15,767,355.
- JCECA made 2023 Agency Operating Fund (AOF) distributions of \$13,313,789 to the three supported Emergency Communication Center Public Safety Answering Points (ECC's/PSAP's) for personnel costs as permitted by statute for use of ETC revenue.
- Special Project and other expenses services include:
  - GIS Support expenses associated with 9-1-1 call routing.
  - Emergency Notification System (ENS) expenses for citizen alerting.
  - Smart911 service that provides enhanced information to 9-1-1 call takers.
  - J-FON operation and maintenance.
  - Emergency Call Box operation and maintenance.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis introduce the JCECA's basic financial statements, which are comprised of Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position, Statement of Cash Flows and Notes to Financial Statements. Additionally, there is a Budgetary Comparison Schedule.

# Jefferson County Emergency Communications Authority

## Management's Discussion and Analysis

December 31, 2023

### Proprietary Fund Financial Statements

A fund is a group of accounts used to maintain control of services that have been set aside for specific activities or objectives. JCECA uses fund accounting to account for all financial activities and to ensure and demonstrate compliance with finance related legal requirements.

JCECA used only one fund for the 2023 fiscal budget year. It is a proprietary fund, and it is intended to account for all financial resources associated with the operating activities of JCECA. There were no capital funds, public utilities trust funds, personnel and benefits funds, or any other funds actively used during 2023.

### Notes to Financial Statements

The notes provide detail clarifying additional information necessary for a complete understanding of the data contained in the financial statements.

### Financial Analysis

In 1983 the Jefferson County E9-1-1 Emergency Telephone Service Authority was created to assist in funding the operation of the emergency telephone service. The name of the Authority was subsequently changed to the Jefferson County Emergency Communications Authority ("JCECA"). The Intergovernmental Agreement includes participants from cities, towns, and special districts within Jefferson and Broomfield Counties, as well as Jefferson County government. JCECA collects revenue through a monthly emergency telephone charge (the "ETC") for each non-governmental telephone (wireless, wireline, and VOIP). The monthly ETC rate for 2023 was \$1.30.

In 2023 ETC and prepaid wireless E9-1-1 charge funds were used to pay for operating costs directly related to emergency telephone service, costs for emergency telephone notification, for the monthly recurring ESInet charges billed by the service supplier for the emergency telephone service, and for other 9-1-1 related costs authorized under C.R.S. § 29-11-104(2). Additionally, JCECA received reimbursement from the State of Colorado Public Utilities Commission (PUC) 9-1-1 Trust for expenses related to the Lumen Tariff that provides Emergency Services IP Network (ESInet) services for 9-1-1 traffic handling.

**Jefferson County Emergency Communications Authority**  
Management's Discussion and Analysis  
December 31, 2023

**JCECA's Net Position**

	<u>Dec 31, 2023</u>	<u>Dec 31, 2022</u>
Cash and Investments	\$ 2,947,210	\$ 5,453,819
Accounts Receivable	1,659,259	1,512,849
Prepaid Expenses	301,822	211,133
Capital Assets, Not Being Depreciated	5,403,806	4,658,867
Capital Assets, Net of Accumulated Depreciation	<u>441,331</u>	<u>489,791</u>
Total Assets	<u>\$ 10,753,428</u>	<u>\$ 12,326,459</u>
Current Liabilities - Accounts Payable	\$ 1,205,858	\$ 1,538,163
Other Liabilities - Accrued Compensated Absences	<u>43,098</u>	<u>40,659</u>
Total Liabilities	<u>\$ 1,248,956</u>	<u>\$ 1,578,822</u>
Net Position		
Net Investment in Capital Assets	\$ 5,845,137	\$ 5,148,658
Unrestricted	<u>3,659,335</u>	<u>5,598,979</u>
Total Net Position	<u>\$ 9,504,472</u>	<u>\$ 12,326,459</u>



**Jefferson County Emergency Communications Authority**  
Management's Discussion and Analysis  
December 31, 2023

**JCECA's Change in Net Position**

For the Years Ended December 31, 2023 and December 31, 2022

	<u>Dec 31, 2023</u>	<u>Dec 31, 2022</u>
Operating Revenues		
Emergency Telephone Charges	\$ 13,749,439	\$ 13,347,121
Miscellaneous	12	-
 Total Operating Revenues	 <u>13,749,451</u>	 <u>13,347,121</u>
Operating Expenses		
Administrative	323,460	247,100
Agency Operating	13,313,789	12,103,441
Depreciation	48,460	48,460
Disaster & Recovery Plan	38,656	57,390
GIS System	196,766	185,220
Line Charges	786,570	742,802
Notification System	153,993	291,424
Special Projects	<u>905,661</u>	<u>693,535</u>
 Total Operating Expenses	 <u>15,767,355</u>	 <u>14,369,372</u>
 Net Operating Loss	 <u>(2,017,905)</u>	 <u>(1,022,251)</u>
Non-operating Revenues		
Grant Income	728,534	767,701
Investment Income	<u>46,205</u>	<u>-</u>
 Change in Net Position	 (1,243,165)	 (254,550)
 Net Position, Beginning	 <u>10,747,637</u>	 <u>11,002,187</u>
 Net Position, Ending	 <u>\$ 9,504,472</u>	 <u>\$ 10,747,637</u>

**Budgetary Highlights**

JCECA approves a budget in December based on anticipated costs for the following year. The following summarizes significant budget to actual variances.

Actual revenue from Emergency Telephone Charges of \$13,749,439 was \$1,249,439 more than the anticipated budget amount of \$12,500,000.

Total Operating Expenses of \$15,776,895 were \$1,191,503 less than the budgeted amount of \$16,958,858.

**Jefferson County Emergency Communications Authority**  
Management's Discussion and Analysis  
December 31, 2023

**Capital Assets**

The capital assets of the JCECA are the fiber optic cable, associated appurtenances, and right-of-way licenses for the Jefferson County Public Safety Fiber Optic Network ("JFON"). These assets provide for high bandwidth, very low recurring cost connectivity for the Emergency Communication Centers ("ECC's" fka PSAP's) and associated local governments served by JCECA. Net capital assets were \$5,845,137. Depreciation expense of \$48,460 was reported for the depreciable (fiber optic infrastructure) assets.

**Next year's budget**

For 2024 the board will be discussing the continued distribution of funds to the ECC's for costs associated with the operation of the PSAP's. Additionally, there will be planning for:

- Funding for additional collaboration with R-1 Schools to increase the J-FON network diversity and provide for last mile connectivity for agencies in the JCECA service area.
- Consideration of increasing AOF distributions to assist the ECC's with increasing payroll costs due to increased staffing and compensation to enhance retention.
- Consideration of future capital needs of the ECC's for facilities enhancement and expansion.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the JCECA's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to:

Jeffrey J. Irvin, JCECA Executive Director  
433 S Allison Pkwy  
Lakewood, CO 80226  
Telephone: 303-539-9410  
Email: [jirvin@jceca.org](mailto:jirvin@jceca.org), Web: <https://jceca.org>

## **Basic Financial Statements**

**Jefferson County Emergency  
Communications Authority**  
Statement of Net Position  
Proprietary Funds  
December 31, 2023

<b>Assets</b>	<u>Total</u>
<i>Current Assets</i>	
Cash and Investments	\$ 2,947,210
Accounts Receivable	1,659,259
Prepaid Expenses	<u>301,822</u>
Total Current Assets	<u>4,908,291</u>
<i>Noncurrent Assets</i>	
Capital Assets, <i>Not Being Depreciated</i>	5,403,806
Capital Assets, <i>net of Accumulated Depreciation</i>	<u>441,331</u>
Total Noncurrent Assets	<u>5,845,137</u>
Total Assets	<u>\$ 10,753,428</u>
<b>Liabilities and Net Position</b>	
<i>Current Liabilities</i>	
Accounts Payable	\$ 1,205,858
<i>Noncurrent Liabilities</i>	
Accrued Compensated Absences	<u>43,098</u>
Total Liabilities	<u>1,248,956</u>
<i>Net Position</i>	
Net Investment in Capital Assets	5,845,137
Unrestricted	<u>3,659,335</u>
Total Net Position	<u>9,504,472</u>
Total Liabilities and Net Position	<u>\$ 10,753,428</u>

**Jefferson County Emergency  
Communications Authority**  
Statement of Revenues, Expenses and Changes in Net Position  
Proprietary Funds  
For the Year Ended December 31, 2023

	Total
<b>Operating Revenues</b>	
Emergency Telephone Charges	\$ 13,749,439
Miscellaneous	12
Total Operating Revenues	13,749,451
<b>Operating Expenses</b>	
Administrative	323,460
Agency Operating	13,313,789
Depreciation	48,460
Disaster and Recovery Plan	38,656
GIS System	196,766
Line Charges	786,570
Notification System	153,993
Special Projects	905,661
Total Operating Expenses	15,767,355
<b>Net Operating Loss</b>	(2,017,904)
<b>Nonoperating Revenues</b>	
Grant Income	728,534
Investment Income	46,205
<b>Change in Net Position</b>	(1,243,165)
<b>Net Position, Beginning of Year</b>	10,747,637
<b>Net Position, End of Year</b>	\$ 9,504,472

**Jefferson County Emergency  
Communications Authority**  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended December 31, 2023

	Total
<b>Cash Flows From Operating Activities</b>	
Cash Received from Emergency Telephone Charges	\$ 13,603,041
Cash Paid to Employees	(131,685)
Cash Payments to Suppliers	<u>(16,007,765)</u>
Net Cash Used by Operating Activities	<u>(2,536,409)</u>
<b>Cash Flows From Capital and Related Financing Activities</b>	
Proceeds From Grants	728,534
Asset Acquisitions	<u>(744,939)</u>
Net Cash Used by Capital and Related Financing Activities	<u>(16,405)</u>
<b>Cash Flows From Investing Activities</b>	
Investment Earnings Received	<u>46,205</u>
<b>Net Decrease in Cash</b>	(2,506,609)
<b>Cash, Beginning of Year</b>	<u>5,453,819</u>
<b>Cash, End of Year</b>	<u>\$ 2,947,210</u>
<b>Reconciliation of Net Operating Loss to Net Cash Used by Operating Activities</b>	
Net Operating Loss	\$ (2,017,904)
Adjustments to Reconcile Net Operating Loss to Net Cash Used by Operating Activities	
Depreciation	48,460
Changes in Assets and Liabilities	
Accounts Receivable	(146,410)
Prepaid Expenses	(90,689)
Accrued Compensated Absences	2,439
Accounts Payable	<u>(332,305)</u>
Net Cash Used by Operating Activities	<u>\$ (2,536,409)</u>

**Jefferson County Emergency  
Communications Authority**  
Notes to Financial Statements  
December 31, 2023

**Note 1: Summary of Significant Accounting Policies**

The Jefferson County Emergency Communications Authority (the Authority) was formed in October 1983. The Authority provides emergency telephone service in Jefferson and Broomfield Counties, Colorado, financed by fees assessed on telephones in the Counties.

The financial statements of the Authority have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

**Reporting Entity**

The financial reporting entity consists of the Authority, organizations for which the Authority is financially accountable, and organizations that raise and hold economic resources for the direct benefit of the Authority. All funds, organizations, institutions, agencies, departments, and offices that are not legally separate are part of the Authority. Legally separate organizations for which the Authority is financially accountable are considered part of the reporting entity. Financial accountability exists if the Authority appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization has the potential to provide benefits to, or impose financial burdens on, the Authority.

Based on the application of this criteria, the Authority does not include additional organizations in its reporting entity.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The Authority uses an enterprise fund to account for its operations. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where a fee is charged to external users for goods or services.

The financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with ongoing operations. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for a specific purpose, the Authority uses restricted resources first, then unrestricted resources as they are needed.

**Jefferson County Emergency  
Communications Authority**  
Notes to Financial Statements  
December 31, 2023

**Note 1: Summary of Significant Accounting Policies (Continued)**

**Assets, Liabilities and Net Position**

*Accounts Receivable* - All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

*Prepaid Expenses* - Certain payments to vendors reflect costs applicable to future years and are reported as prepaid expenses.

*Capital Assets* - Under an amendment to the intergovernmental agreement forming the Authority, effective January 1, 1998, the Authority transferred title and ownership of equipment purchased for the operation of emergency telephone service to the governmental entities that are parties to the agreement, if such equipment is located at, and operated by, the governmental entities.

The Authority capitalizes all assets with an original cost of \$5,000 or more, and a useful life of more than one year. Depreciation of capital assets is computed using the straight-line method over the following estimated useful lives of the assets.

Fiber Optic Network

5 - 20 years

*Compensated Absences* - The Authority's employees are allowed to accumulate unused leave time within limits specific to each employee. Upon separation of employment from the Authority, the employees will be compensated for unused leave time at each employee's pro rata salary. These compensated absences are recognized as a liability in the financial statements when earned.

*Net Position* - Net position is restricted when constraints placed on the use of resources are externally imposed.

**Risk Management**

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Authority maintains commercial insurance for these risks of loss.

**Subsequent Events**

We have evaluated subsequent events through July 30, 2024, the date the financial statements were available to be issued.



**Jefferson County Emergency  
Communications Authority**  
Notes to Financial Statements  
December 31, 2023

**Note 2: Stewardship, Compliance and Accountability**

**Budgets**

Budgets are required by State statutes and are adopted on a non-GAAP budgetary basis. Capital outlay is budgeted as an expense and depreciation is not budgeted. The Authority follows these procedures to establish the budgetary information reflected in the financial statements:

- Prior to October 15, management submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain citizen comments.
- Prior to December 31, the budget is legally adopted through passage of a resolution.
- Expenditures may not legally exceed appropriations. Revisions that alter total appropriations must be approved by the Board of Directors.
- All appropriations lapse at year end.

For the year ended December 31, 2023, the Authority's expenditures exceeded expenditure appropriations. This may be a violation of State statutes.

**Note 3: Cash and Investments**

At December 31, 2023, cash and investments consisted of the following:

Deposits	\$ 551,005
Investments	<u>2,396,205</u>
Total	<u>\$ 2,947,210</u>

**Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2023, the Authority had bank deposits of \$311,193 collateralized with securities held by the financial institution's agent but not in the Authority's name.

**Jefferson County Emergency  
Communications Authority**  
Notes to Financial Statements  
December 31, 2023

**Note 3: Cash and Investments (Continued)**

**Investments**

The Authority is required to comply with State statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

*Interest Rate Risk* - State statutes generally limit investments to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* - State statutes limit certain investments to those with specified ratings established by the nationally recognized statistical rating organizations, depending on the type of investment.

*Concentration of Credit Risk* - State statutes do not limit the amount the Authority may invest in a single issuer, except for corporate securities.

*Local Government Investment Pool* - At December 31, 2023, the Authority had \$2,396,205 invested in the Colorado Local Government Liquid Asset Trust (ColoTrust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating ColoTrust. ColoTrust operates in conformity with the Securities and Exchange Commission's Rule 2a-7, with each share valued at \$1. ColoTrust is rated AAAM by Standard and Poor's. Investments of ColoTrust are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

**Jefferson County Emergency  
Communications Authority**  
Notes to Financial Statements  
December 31, 2023

**Note 3: Cash and Investments (Continued)**

**Investments** (Continued)

*Fair Value Measurements* - The Authority reports its investments using the fair value measurements established by generally accepted accounting principles. As such, a fair value hierarchy categorizes the inputs used to measure the fair value of the investments into three levels. Level 1) inputs are quoted prices in active markets for identical investments; Level 2) inputs include quoted prices in active markets for similar investments, or other observable inputs; and Level 3) inputs are unobservable inputs. At December 31, 2023, the Authority's investment in ColoTrust was reported at the net asset value per share, measured utilizing quoted prices in active markets for similar investments (Level 2 inputs).

**Note 4: Capital Assets**

Capital asset activity for the year ended December 31, 2023, was as follows:

	<b>Balance 12/31/22</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance 12/31/23</b>
<i>Capital Assets, Not Being Depreciated</i>				
Right of Way	\$ 568,082	\$ -	\$ -	\$ 568,082
Construction in Progress	4,090,785	744,939	-	4,835,724
<b>Total Capital Assets, Not Being Depreciated</b>	<b>4,658,867</b>	<b>744,939</b>	<b>-</b>	<b>5,403,806</b>
<i>Capital Assets, Being Depreciated</i>				
Fiber Optic Network	891,509	-	-	891,509
Accumulated Depreciations	(401,718)	(48,460)	-	(450,178)
<b>Total Capital Assets, Being Depreciated</b>	<b>489,791</b>	<b>(48,460)</b>	<b>-</b>	<b>441,331</b>
<b>Governmental Activities Capital Assets, net</b>	<b>\$ 5,148,658</b>	<b>\$ 696,479</b>	<b>\$ -</b>	<b>\$ 5,845,137</b>

**Note 5: Employee Compensated Absences**

Changes in accrued compensated absences for the year ended December 31, 2023, were as follows:

	<b>Balance 12/31/22</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance 12/31/23</b>
Compensated Absences	\$ 40,659	\$ 2,439	\$ -	\$ 43,098

**Jefferson County Emergency  
Communications Authority**  
Notes to Financial Statements  
December 31, 2023

**Note 6: Retirement Commitments**

The Authority has established a flexible 401(k) profit-sharing plan on behalf of its employees. The Authority will contribute a matching amount up to 10% of each participating employee's compensation, depending on the employee's contract terms. Employees become fully vested in all contributions immediately. The plan provisions and contribution requirements are established and may be amended by the Board of Directors. For the year ended December 31, 2023, the Authority contributed \$27,781 to the plan.

**Note 7: Contingency**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20 (the Amendment), which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The Authority's management believes it is exempt from the provisions of the Amendment. However, the Amendment is complex and subject to interpretation. Many of its provisions may require judicial interpretation.

During the year ended December 31, 2020, the United States of America and the State of Colorado declared an emergency associated with the COVID-19 pandemic. Along with significant declines in financial markets, the public health emergency creates uncertain economic conditions. The Authority has adapted and made changes to operations due to potential impacts on the health and safety. Should these conditions persist, the Authority could be negatively impacted.

**Note 8: Concentration of Risk**

The Authority operates solely in Jefferson and Broomfield Counties including portions of the City of Arvada and the City of Westminster that are in Adams County, Colorado, and its only significant source of revenue is a surcharge on telephone service in that geographic region. A reduction in this revenue, if it were to occur, may have a significant effect on the Authority's activities.

## **Supplementary Information**

**Jefferson County Emergency  
Communications Authority**  
Budgetary Comparison Schedule  
Proprietary Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance <i>Positive</i> <i>(Negative)</i>
<b>Revenues</b>			
Emergency Telephone Charges	\$ 13,775,000	\$ 13,749,439	\$ (25,561)
Miscellaneous	500	12	(488)
Grants	550,000	728,534	178,534
Investment Income	5,000	46,205	41,205
Total Revenues	14,330,500	14,524,190	193,690
<b>Expenses</b>			
Administrative	293,181	323,460	30,279
Agency Operating	13,313,789	13,313,789	-
Disaster and Recovery Plan	61,800	38,656	(23,144)
GIS System	185,400	196,766	11,366
Line Charges	654,998	786,570	131,572
Notification System	204,505	153,993	(50,512)
Special Projects	2,245,185	905,661	(1,339,524)
Total Expenses	16,958,858	15,718,895	(1,239,963)
<b>Change in Net Position, Budgetary Basis</b>	<b>\$ (2,628,358)</b>	<b>(1,194,705)</b>	<b>\$ 1,433,653</b>
<b>Adjustments to GAAP Basis</b>			
Depreciation		(48,460)	
<b>Change in net Position, GAAP Basis</b>		<b>(1,243,165)</b>	
<b>Net Position, Beginning of Year</b>		<b>10,747,637</b>	
<b>Net Position, End of Year</b>		<b>\$ 9,504,472</b>	